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TRANSCRIPT OF JOINT PUBLIC HEARING OF THE CITY OF
STAMFORD URBAN REDEVELOPMENT COMMISSION and LAND
USE-URBAN REDEVELOPMENT COMMITTEE, BOARD OF
REPRESENTATIVES

JULY 11, 2013
6:00 P.M.
IN RE: LU28.070

1 CHAIRMAN DAY: If I could have
2 everybody's attention, I am going to call to order
3 the meeting of the Land Use and Urban Redevelopment
4 Committee of the Board of Representatives. This is
5 a joint meeting of the Land Use Committee and the
6 Urban Redevelopment Commission for purposes of
7 holding a public meeting to consider Item LU28.070,
8 resolution in public hearing approving a proposed
9 plan amendment to the Urban Redevelopment Commission
10 Mill River Corridor Plan that: One, extends the
11 project boundaries; two, expands available financing
12 options; and, three, complies with Connecticut
13 General Statutes Chapter 130 amendments regarding a
14 ten-year plan review.

15 My co-chair is Taylor Mulgano. And,
16 Taylor, would you like to call to order the meeting.

17 MR. MOLGANO: I would like to call
18 the meeting of the Urban Redevelopment Commission.

19 MS. GOLDBERG: And open the public
20 hearing.

21 MR. MOLGANO: And open the public
22 hearing.

23 MS. GOLDBERG: On behalf of the
24 Commission.

25 MR. MOLGANO: On behalf of the

1 Commission.

2 CHAIRMAN DAY: Right. And I am now
3 opening the public hearing on behalf of the Land Use
4 Urban Redevelopment Committee. So we have a joint
5 public hearing. This public hearing was properly
6 noticed as required by state statute and by the Mill
7 River Corridor Plan. The statute and the plan
8 require that the URC have a public hearing for a
9 so-called major change to the plan. This is
10 unquestionably a major change, so it requires such a
11 public hearing; and also, the Land Use Committee by
12 custom not by any regulation, also holds the public
13 hearing. So as in the past we are holding this
14 public hearing jointly for the purpose of economy,
15 of time.

16 It's five after six and the concert
17 outside probably gets underway around 8 o'clock. So
18 if there are other people that like Ryan Cabrera,
19 like myself, I'm hoping we will all be out of here
20 in time to watch him.

21 MS. GOLDBERG: Unless I am going to
22 get paid by the word, I'm going to be really brief.

23 CHAIRMAN DAY: Okay. So the matter
24 has been considered in some amount of depth by our
25 Committee.

1 As a matter of procedure, I should point
2 out that the Land Use Committee does not have a
3 quorum tonight, so we won't be able to vote on it.
4 But we don't vote until after you guys vote anyway.

5 MS. GOLDBERG: Right.

6 CHAIRMAN DAY: So it just means
7 that we have a subsequent meeting this month where
8 we will actually vote. But you have a quorum, so
9 after the public hearing is through, you may adjourn
10 and go ahead and approve it.

11 MS. GOLDBERG: The Commission has
12 our regular meeting tonight, so after the public
13 hearing closes, we will adjourn back to our regular
14 monthly meeting, which we already started.

15 CHAIRMAN DAY: Okay, great.

16 MS. GOLDBERG: And we will take a
17 vote up there. I will advise you and the Board of
18 Rep staff what the vote is and that way the record
19 will be set. Assuming that it's a positive vote, I
20 will send you a copy of the resolution passed by the
21 Commission.

22 CHAIRMAN DAY: Okay. That's really
23 terrific. So we have already discussed it at our
24 prior meeting, which we scheduled this public
25 hearing, but I think for purposes of the record, you

1 might want to just quickly outline what we are
2 talking about. And I also asked Rachel, just for
3 benefit of my committee members, to give us a red
4 line version of the changes of Section 905 to the
5 Mill River Collaborative Plan -- the Mill River
6 Corridor Plan, so if anybody wants -- I will
7 distribute these.

8 MS. GOLDBERG: My board members
9 already have a copy of that same red line.

10 CHAIRMAN DAY: Right. Thank you
11 for doing that, Rachel.

12 MS. GOLDBERG: I'm happy to do it.
13 I should also point out quickly for the record that
14 the statute requires an opinion from the planning
15 board --

16 CHAIRMAN DAY: Yes.

17 MS. GOLDBERG: -- that the proposed
18 plan amendments are consistent with the existing
19 City master plan. They have indeed -- we met and
20 made a presentation before the Planning Board, and
21 on June 11th, they did issue an opinion indicating
22 that the proposed amendments to the Mill River Plan
23 are consistent with the City's master plan. And
24 that, in fact, is already up on the Board of Reps'
25 website as a link associated with this meeting.

1 CHAIRMAN DAY: Right.

2 MS. GOLDBERG: As Chairman Day
3 pointed out, there are three principal aspects to
4 the proposed plan amendment.

5 The first is to expand the project
6 boundaries to the north and to the south along
7 publicly-owned properties, only publicly-owned
8 properties, so that the expanded project and TIF
9 boundary area doesn't create a nightmare of
10 financial computing to figure out changes in the tax
11 and financing base year.

12 CHAIRMAN DAY: Another way of
13 putting it, it provides additional areas where the
14 funds can be used but not sourced.

15 MS. GOLDBERG: Right.

16 CHAIRMAN DAY: Yes.

17 MS. GOLDBERG: The first area is
18 shown on Map No. MRCP-1A, which is part of the
19 Exhibit A package. This is a blow-up of that area,
20 and it extends from the current northern boundary of
21 the Mill River Plan, which is right about Hanrahan
22 Street, opposite where the UConn garage is and
23 extends north to Scalzi Park, coming back towards
24 Washington Boulevard.

25 I borrowed this from Milton's office

1 this morning because this might give easier context
2 visually to see what area is encompassed, and it
3 follows both sides of the river permitting
4 improvements to be constructed in those areas and
5 those improvements to be paid for out of the tax
6 increment or out of financing associated with the
7 tax increment, right. The way the statute reads you
8 may only expend funds, tax-increment funds, within
9 the boundaries of the tax-increment history.

10 MR. FOUNTAIN: Rachel, two
11 questions just for orientation: The north end is
12 right beside Woodside Firehouse?

13 MS. GOLDBERG: It's -- yeah, the
14 firehouse is -- is that it there?

15 MR. PURYEAR: It's the building
16 just below the very end.

17 MR. FOUNTAIN: Yeah, that's what I
18 thought. It's right beyond Woodside Firehouse. And
19 the reason you are not adding anything at the south
20 end on this side down towards Broad is because it's
21 already in Mill River?

22 MS. GOLDBERG: Yeah, the existing
23 Mill River Plan extends already. This is the UConn
24 garage and this is Hanrahan over here. It already
25 extends up to here.

1 MR. FOUNTAIN: Okay.

2 MS. GOLDBERG: And so we're meeting
3 that boundary and extending it north in this narrow
4 corridor.

5 MR. FOUNTAIN: Okay.

6 MS. GOLDBERG: On the south side,
7 the south boundary expansion or extension is
8 delineated on Map No. MRCP1B. MRCP1 is the existing
9 boundary map, so we just made north A and south B.
10 And it goes from the current southern boundary,
11 which is by the highway, south. And, again, I think
12 this is a simpler visual cue to where it goes by the
13 Pulaski Street bridge down a little bit further.
14 I'm not sure how to describe that.

15 MR. PURYEAR: Basically to the
16 property boundary of Harbor Point --

17 MS. GOLDBERG: Yeah.

18 MR. PURYEAR: -- proposed property
19 boundary where they have constructed the greenway.

20 MS. GOLDBERG: That connection. So
21 there will be a natural connection all the way from
22 the water and the development south by others all
23 the way up to Scalzi Park.

24 And, again, within this new area, we
25 would be able to utilize tax increment funds if they

1 are added to the district and to the project plan.

2 MR. FOUNTAIN: Okay. The
3 Pulaski --

4 MS. GOLDBERG: The Pulaski Street
5 bridge is right here.

6 MR. FOUNTAIN: Okay. And Greenwich
7 Boulevard, the roundabout that's being proposed over
8 there --

9 MS. GOLDBERG: Is right here.

10 MR. FOUNTAIN: Okay. It will not
11 go into this property or does it matter?

12 MS. GOLDBERG: It does not. If you
13 go back to the map, you'll see that -- here is the
14 Pulaski Street bridge. The area here is not impact.
15 This is where the Czescik homes are. The area of
16 the roundabout is over here by Waterside Place, as I
17 understand it.

18 CHAIRMAN DAY: Waterside Place is
19 actually being discontinued.

20 MS. GOLDBERG: I didn't see
21 anything in the materials that I've been privy to
22 that in anyway impacted the Czescik-owned property
23 for that road project. And as you know, I have been
24 asked to help the City with one property
25 acquisition.

1 MR. FOUNTAIN: Go back to the other
2 map, Rachel. So past Pulaski, it doesn't really
3 extend onto the land on the west side of the Mill
4 River because we don't own any land --

5 MS. GOLDBERG: That's right.

6 MR. FOUNTAIN: Okay. It goes down
7 the east side behind the buildings on Berkeley
8 Street; is that right?

9 MS. GOLDBERG: Yes. It hugs the --

10 MR. PURYEAR: It includes the
11 little park south of Pulaski Street.

12 MR. FOUNTAIN: Yeah, that little
13 park there at the edge?

14 MR. PURYEAR: Yes.

15 MR. FOUNTAIN: Okay. And it goes
16 on down, and then it picks up with what BLT has
17 already done.

18 MS. GOLDBERG: Well, it ends right
19 where BLT starts.

20 MR. FOUNTAIN: Okay.

21 MS. GOLDBERG: You can see the
22 heavy line is really tight and tied for the most
23 part with the river to avoid including
24 privately-owned properties within the district.

25 MR. FOUNTAIN: The homes, you know,

1 the ones you mentioned right above Pulaski, what is
2 the plan for those long term? Do we have a plan for
3 them or --

4 MS. GOLDBERG: We don't have the --
5 the Mill River Project Plan does not have at this
6 point a long-term plan for them. But the Charter
7 Oak has talked about a whole variety and others have
8 talked about a whole variety of options for what may
9 happen at those properties in the future.

10 MR. FOUNTAIN: Are they in a flood
11 plain now?

12 MR. PURYEAR: Yes. They are in the
13 hundred year.

14 CHAIRMAN DAY: I got in trouble
15 last time for making a comment on that, so I won't
16 make it this time.

17 MR. FOUNTAIN: Don't make it.
18 Don't need to.

19 MS. GOLDBERG: Better you than me.

20 CHAIRMAN DAY: Yeah.

21 MS. GOLDBERG: The second principal
22 change is in the Section 905. And Harry's idea of
23 doing the red line, I think, was really very, very
24 helpful because it crystallizes the changes.

25 What we've done is in the original plan

1 we had a vision of how we would be financing bonds
2 or other borrows using the TIF, the tax increment
3 fund. What we have proposed with this plan
4 amendment is to increase the tools in our tool box
5 so that when we go to market, we have as much
6 flexibility as we may achieve in order to get the
7 best rate.

8 The plan was originally written 11, 12
9 years ago and the nature of the public financing
10 market has changed substantially in that period of
11 time. And what we're trying to do is give ourselves
12 the best chance to get the best deal, if you will.

13 So the blue, obviously, is the new
14 language. And we've changed the structure of that
15 section from TIF financing to debt financing. And
16 905A is a description of how TIF works and indicates
17 that in addition to the ability to issue TIF bonds
18 that are paid solely from and are separate and
19 distinct from the City's other debt, the City has
20 the ability under the statute, the blue language on
21 the bottom, to, if it were to choose, provide
22 guarantees against the tax increment debt or
23 supplemental funding to the tax increment debt if
24 the TIF isn't sufficient. So if the City were
25 interested in participating in capital debt for an

1 improvement, this makes it clear in the plan and
2 identifies the statutory authority to permit that to
3 happen.

4 On the second page, you will notice
5 there's two paragraphs in red. While they are here
6 as deleted, they are not actually out of the
7 document. They have just been incorporated
8 elsewhere. But the way the Word works, it shows up
9 as a deletion here, but they become part of
10 subparagraph D further down.

11 The things that are important in section
12 A to remember are that we are leaving the language
13 and actually strengthening the language that simply
14 because there's authority to issue debt or to issue
15 guarantees doesn't mean there's any obligation on
16 behalf of the City, Board of Rep or Board of Finance
17 to approve that debt. And any debt that gets issued
18 using the TIF funds must be approved by those two
19 boards.

20 MR. FOUNTAIN: Of any type, in
21 other words?

22 MS. GOLDBERG: Yes, absolutely.
23 Subsection B is entitled "GO Financing" and this
24 section would permit the City, if it were so to
25 choose, to issue GO bond debt payable from the tax

1 increment financing account, the TIF account, for
2 improvements because that may get a better rate.
3 But on the flip side, the TIF financing debt, the
4 TIF debt that we have now, doesn't count against the
5 City's debt limit because it is not an obligation of
6 the City. If the City were to proceed in this way,
7 it would show up in the City's financial reports as
8 debt of the City. This is simply a mechanism that
9 permits the City to do that if it were to decide to
10 do so. And without this language, that option
11 doesn't exist.

12 Paragraph C recognizes that the Urban
13 Redevelopment Commission has independent bonding and
14 borrowing authority and that it has the ability to
15 issue bond or notes and then pay for those debt out
16 of the tax increment.

17 Again, to be really clear, even though
18 it's not a TIF bond and it's not a GO bond, the
19 Commission doesn't have the ability to issue its own
20 debt without the approval of the Board of
21 Representatives and the Board of Finance.

22 So, you know, our board couldn't go out
23 and just do a borrow without the City being aware of
24 it and having approved it, specifically.

25 MR. McMULLEN: Can I ask a

1 question?

2 CHAIRMAN DAY: Sure.

3 MR. McMULLEN: So here's the
4 question I have of this. So we have a bunch of TIF
5 bonds out already which have restrictive covenants
6 restricting the repayment of those bonds from
7 property taxes collected in the TIF area.

8 MS. GOLDBERG: Yes.

9 MR. McMULLEN: If the City were to
10 go ahead and issue -- and I don't know what the
11 dollar amount of the bonds are -- say it's
12 \$10 million; I don't know what it is. If the City
13 were to issue additional TIF bonds and guarantee
14 them, then how do you guys envision the property
15 taxes generated by the TIF area being allocated to
16 those in the event -- and I understand this moral
17 obligation thing -- but in the event there isn't
18 enough TIF revenue to satisfy all of the bond
19 increments?

20 MS. GOLDBERG: Some of the things
21 that are not changed is that the -- we cannot issue
22 TIF debt unless there is sufficient revenue to cover
23 the debt service out of the TIF, unless with this
24 new language, the City decides it wants to kick in,
25 if you will.

1 MR. McMULLEN: Okay.

2 MS. GOLDBERG: Otherwise, any debt
3 cannot be sold without the existing tax revenue
4 being sufficient to cover all the costs of that
5 borrow.

6 MR. McMULLEN: What does that mean?
7 100 percent committed? Or 80 percent? Or is there
8 some kind of --

9 MS. GOLDBERG: That means the
10 actual taxes have to be flowing to the City and into
11 the TIF account. And, remember, the TIF fund, the
12 tax increment is split: 50 percent goes into the
13 TIF fund and 50 percent goes into the general fund.

14 MR. McMULLEN: Okay.

15 MS. GOLDBERG: And the TIF fund is
16 held separately by the City in a segregated account.
17 The funds flowing into the segregated account,
18 50 percent of the increment, have to be sufficient
19 to cover the entire cost of the debt service in
20 order for any purely TIF debt to be issued. The
21 only way that that can change is if the City were to
22 independently decide, your Board and the Board of
23 Finance, were to decide that: Okay, the TIF
24 revenues will permit a \$5 million borrow; we see a
25 need for \$10 million in capital improvements and we

1 are willing to throw in another 5-. And if it does
2 want to do so, this allows it to happen. It doesn't
3 have to do that.

4 MR. McMULLEN: No, no. But --

5 MS. GOLDBERG: The other thing the
6 City could do is, say, we go out to bid for a
7 \$5 million borrow and the best rate we can get is
8 7 percent, the City could provide loan guarantees,
9 basically credit enhancement, in the form of
10 guarantees from the general fund that we can
11 actually insure, so it wouldn't show as -- you know,
12 even if there was a need for it, you can insure
13 against those things --

14 MR. McMULLEN: Right.

15 MS. GOLDBERG: -- that can
16 potentially reduce the cost of borrow by a point or
17 point and a half or more depending on the where the
18 market is --

19 CHAIRMAN DAY: That to me is a more
20 likely scenario. In fact, if that tool had been
21 available to us when we did our original bonding
22 here, we could have saved a lot of money.

23 MS. GOLDBERG: The other thing that
24 it does is it reduces the amount of money that we
25 need to keep segregated in trust accounts, debt

1 service reserve funds, which limit our ability to do
2 future borrows. Because we've got a couple million
3 dollars really sitting around doing nothing but
4 sitting in a reserve fund -- and not that it's doing
5 nothing; that allowed us to do the borrow -- but
6 there are better ways to leverage those funds. And
7 all we're trying do with these changes is give us
8 flexibility to be able to leverage those funds in
9 the most cost effective manner for the City.

10 MR. McMULLEN: That's what I mean.
11 So, today, assume that we have the tax revenue
12 necessary to issue some new bonds --

13 MS. GOLDBERG: Okay.

14 MR. McMULLEN: -- the City steps up
15 and says, I am going to guarantee those. We have a
16 tax situation like we've had in several of the
17 districts where tax revenues dropped 30 percent, and
18 that can happen within the TIF area because we've
19 had it happen in parts of the city right now where
20 certain properties have dropped that much in
21 value --

22 MR. FOUNTAIN: The tax revenue,
23 the --

24 MR. McMULLEN: Huh?

25 MR. FOUNTAIN: The tax revenue

1 would --

2 MR. McMULLEN: But it would. It
3 would. Because this is a space. So if I have a
4 house down on Shippan, there's a house in Shippan
5 that the tax revenue went down by 30 percent -- and
6 this is a space within the city; this isn't the
7 whole city. This is a space.

8 MS. GOLDBERG: I can tell you what
9 the answer to that is. When we went to market two
10 years ago, the people in the marketplace and the
11 underwriters were absolutely looking at the fact
12 that the City had already started and was looking at
13 reval --

14 MR. McMULLEN: Right.

15 MS. GOLDBERG: And it was very
16 clear that in two years, at that point in time, it
17 was absolutely possible that tax revenue from the
18 TIF district would decrease.

19 MR. McMULLEN: Right.

20 MS. GOLDBERG: And there is no
21 question in my mind that that was part of their
22 analysis and how we ended up at the rate we did.
23 And -- because it really all comes back to the rate
24 which reflects the perception of risk. So --

25 MR. McMULLEN: So they don't really

1 lend you the whole --

2 MS. GOLDBERG: Hence \$2 million
3 sitting in reserve fund.

4 MR. McMULLEN: Okay. I mean,
5 that's my question.

6 MS. GOLDBERG: And we can avoid
7 that reserve fund with loan guarantees and we can
8 protect the City in the loan guarantees with an
9 insurance policy.

10 CHAIRMAN DAY: I think the thing to
11 remember here is none of this ever happens without
12 the full approval of the boards, number one; and
13 number two, looking forward, the picture is actually
14 looking good. This Advocate property is about to
15 come on and we've got the -- RBS is going to.

16 MS. GOLDBERG: There is only two
17 more years left in their enterprise zone --

18 CHAIRMAN DAY: -- in their
19 enterprise zone. So the revenues coming from RBS is
20 going to come up substantially. So what we are
21 really doing is looking at an enhanced resource here
22 with additional, as Rachel said, more tools in the
23 toolbox. Makes a lot of sense.

24 MR. McMULLEN: Well, we are taking
25 away from the City the protections that the TIF

1 provides the City.

2 MS. GOLDBERG: No, we're not
3 bypassing this.

4 CHAIRMAN DAY: No, we are not.

5 MS. GOLDBERG: This doesn't
6 change -- or this is not a debt issue. This doesn't
7 change the existing debt and/or create new debt. So
8 the existing bonds that are out there are not going
9 to show up on the City's financial reports as debt
10 of the City.

11 CHAIRMAN DAY: It is not changing a
12 single thing without further action.

13 MS. GOLDBERG: The only time it
14 would change is if in a year we come back with a new
15 separate financing that takes advantage of one of
16 these provisions and you, as the Board of
17 Representatives and the Board of Finance, both agree
18 that, yes, you believe that that's in the best
19 interest of the City.

20 MR. FOUNTAIN: Rachel, that
21 happened with WPCA. Because there was a discussion
22 on our committee, on the fiscal committee, about
23 whether we should use revenue bonds or GO bonds.
24 And the fiscal committee said, no, we're going to
25 use revenue bonds and keep it the way it is. And

1 that was consistent with what the Board of Finance
2 did. So even though we are allowed to use that
3 option, there was a decision made not to use that
4 option.

5 MS. GOLDBERG: And they may be your
6 decision, you know, when we do go to market. But
7 it's more likely, as Harry pointed out, that what
8 will happen is that either the City or the URC will
9 issue debt under the TIF and ask the City to provide
10 loan guarantees and as part of the borrow package
11 provide the City with an insurance policy for its
12 position.

13 I am not a bond counsel or an
14 accountant, so I am not able to tell you how that
15 appears on your financial report, but it is not pure
16 debt of the City is my understanding.

17 MR. FOUNTAIN: I believe it's no
18 disclosure, Rachel. I think there's no disclosure.

19 MS. GOLDBERG: Well, there's always
20 a disclosure.

21 CHAIRMAN DAY: It is a disclosure
22 but --

23 MR. FOUNTAIN: It's not on the
24 face.

25 MS. GOLDBERG: Exactly.

1 CHAIRMAN DAY: No. That would have
2 been an extremely valuable tool for us.

3 MS. GOLDBERG: That's an important
4 consideration. And it would have reduced the cost
5 to borrow substantially, not just by not having the
6 need for such a large debt reserve fund but we would
7 have gotten a better rate. There is no question I
8 think in anybody's mind that was associated with
9 that borrow.

10 MR. McMULLEN: So the City can get
11 insurance for this --

12 MS. GOLDBERG: What would happen
13 is --

14 MR. McMULLEN: -- but the URC
15 cannot?

16 MS. GOLDBERG: Yeah, we can. But
17 the URC doesn't have a bond rating that's going to
18 provide any benefit to a purchaser of debt to reduce
19 the rate and improve the borrow. The City does. In
20 other words, you see, our independent financial
21 position isn't going to reduce an interest rate or
22 help the borrow.

23 MR. McMULLEN: But wouldn't the
24 insurer's credit rating help that if the insurer was
25 insuring the debt?

1 MS. GOLDBERG: Yes, so if the City
2 were to insure our debt --

3 MR. McMULLEN: No, not the City.

4 CHAIRMAN DAY: No, it would have to
5 be --

6 MR. McMULLEN: There are insurance
7 companies out here that do that. And if the City is
8 going to be able to go to an insurer --

9 CHAIRMAN DAY: They don't have the
10 resources to back up the debt.

11 MR. McMULLEN: -- then the URC can
12 go to an insurer. So then it's not a -- it doesn't
13 leave us completely off the hook.

14 MS. GOLDBERG: What we are insuring
15 is your credit enhancement position.

16 CHAIRMAN DAY: Yeah.

17 MS. GOLDBERG: So we tell the
18 purchaser of the debt -- you know, we are going to
19 sell \$10 million in bonds -- and you tell them the
20 first place you have to look for recovery is out of
21 the tax increment. If there are insufficient funds
22 in the increment, you can look to the City who will
23 back that up. And then in turn, using TIF moneys,
24 we would purchase an insurance policy for the City
25 to protect it from having to come out of pocket if

1 it turned out that the TIF revenue was insufficient
2 to meet the needs of the debt service. It's kind of
3 the way it works.

4 CHAIRMAN DAY: We have to look at
5 this in terms of the real situation. The real
6 situation with this financing that already took
7 place is with this tool, which had zero risk to the
8 City because of the reserve fund that's already
9 there, the zero risk would have saved us -- I don't
10 remember the exact number but in the millions -- in
11 incremental interest costs that we are having to pay
12 and it would have resulted in zero risk to City to
13 provide a guarantee company with insurance.

14 MR. McMULLEN: That doesn't make
15 sense. Because if it would have provided zero risk
16 to the City, then it would have been zero risk to
17 the bondholders.

18 MS. GOLDBERG: No.

19 CHAIRMAN DAY: No, no. It's the
20 form of the bond. You have to understand when this
21 thing was put together ten years ago, there was a
22 market for standard TIF bonds. That market
23 regrettably doesn't exist anymore. Even -- our
24 consultants told us, you guys, have the best TIF
25 prospect going because you are already getting the

1 revenues. Most of them come -- at the beginning of
2 a project, the revenues are off in the distance.
3 You already have the revenues. This should be the
4 easiest thing to finance. It turned out it wasn't.
5 It just turned out there was no particular market
6 for those.

7 So we were all surprised we ended up
8 paying a significant premium for a financing that
9 basically is totally secured just because of the
10 form of it and it was unfortunate. All we are
11 saying is this gives us an additional tool.

12 MS. GOLDBERG: The idea is to
13 reduce the risk to the purchaser of the debt. And
14 you can minimize the City's exposure to zero by
15 buying the policy.

16 MR. FOUNTAIN: The policy is less
17 expensive than the interest rate?

18 CHAIRMAN DAY: Oh, yeah. It's a
19 fraction.

20 MR. McMULLEN: Then why can't the
21 URC buy that same policy?

22 MS. GOLDBERG: Well, it's not the
23 policy. It's the guarantee. You see, it's the
24 City's guarantee that gets us the lower rate. It's
25 not the insurance policy that gets the lower rate.

1 MR. McMULLEN: Why not?

2 CHAIRMAN DAY: It's the guarantee.

3 MR. McMULLEN: But the insurance
4 policy is a guarantee.

5 CHAIRMAN DAY: No, no, no.

6 MR. McMULLEN: So it's a guarantee.
7 So why can't the URC buy it?

8 CHAIRMAN DAY: Because, JR, they
9 don't have the assets that the City has.

10 MR. McMULLEN: So the City is at
11 additional risk --

12 CHAIRMAN DAY: It's not at
13 additional risk.

14 MR. McMULLEN: You can't have your
15 cake and eat it, too. We either don't buy the
16 insurance policy or we do. What's providing --
17 what's lowering the risk? If the City backing it up
18 is lowering the risk, then the City has the risk.

19 CHAIRMAN DAY: But they insure it
20 out.

21 MR. McMULLEN: But if they insure
22 it out, the City shouldn't have to be in there --

23 MS. GOLDBERG: We can't.

24 MR. McMULLEN: -- the URC should be
25 able to insure the risk.

1 CHAIRMAN DAY: What use is a
2 guarantee from the URC if they don't have any
3 assets? A guarantee is not --

4 MR. McMULLEN: No, no. Who is
5 insuring it? Is the city of Stamford insuring it?

6 CHAIRMAN DAY: JR, JR, we should
7 have this offline.

8 MR. McMULLEN: No. Answer the
9 question, though. Is the City of Stamford going to
10 be the insurance company that is going to back this
11 up?

12 MS. GOLDBERG: No, they are going
13 to be a guarantor.

14 MR. McMULLEN: Okay. Okay. So --

15 MS. GOLDBERG: The URC can't be a
16 guarantor because we don't have sufficient assets.

17 MR. McMULLEN: I understand. But
18 the insurance company is.

19 MS. GOLDBERG: No, the insurance
20 company is going to insure the City against its
21 position as a guarantor.

22 CHAIRMAN DAY: And that's a small
23 risk for them.

24 MR. FOUNTAIN: A very small risk.

25 CHAIRMAN DAY: That's a tiny risk

1 for them. It would be a huge risk for them if it
2 was the URC doing it.

3 MR. McMULLEN: So if the URC
4 defaults on these, it falls to the City. If it
5 falls to the City --

6 MS. GOLDBERG: Well, right now --

7 MR. McMULLEN: -- right, that's
8 what we are saying. If the City backs it up and the
9 URC defaults -- and I'm not saying they will -- but
10 if they default, then --

11 MS. GOLDBERG: Let's be clear. The
12 URC didn't issue the TIF debt that is out there.

13 CHAIRMAN DAY: The URC is not in
14 the picture.

15 MS. GOLDBERG: We've created a
16 situation where the URC could issue debt --

17 MR. McMULLEN: Because another
18 entity issued the debt.

19 MS. GOLDBERG: Because of a
20 technical issue on some taxable debt that has to be
21 dealt with.

22 MR. McMULLEN: But there is an
23 entity that issued the debt.

24 MS. GOLDBERG: The City issued TIF
25 debt. It's revenue bonds paid solely out of the tax

1 increment fund, all right. And in order to sell
2 that debt, we had to create a cash debt reserve fund
3 of a very -- almost \$2 million, a substantial
4 amount, out of a 13 or \$14 million --

5 MR. PURYEAR: \$16 million. Almost
6 3 million went into debt reserve.

7 MS. GOLDBERG: Had we had the --
8 had the City had the ability at the time we sold
9 that debt to say to the City of Stamford, please
10 provide loan guarantees to the purchaser of this
11 debt so that they minimized the risk that something
12 will happen to the tax increment fund and their
13 investment is at risk, that would have substantially
14 reduced the cost of borrow, the interest rate, and
15 the amount of money we had to put in the debt
16 service reserve funds.

17 And in order to minimize the City's
18 risk, separate and apart from the City's guarantee,
19 we could buy an insurance policy at minimal cost in
20 the scheme of things to protect the City against
21 having to come out of pocket in the event the
22 debt -- the funds in the TIF account were
23 insufficient to meet the obligations of the debt.

24 MR. FOUNTAIN: Rachel, I think one
25 thing that may be missing, one link --

1 MR. McMULLEN: So there is not an
2 entity here, the City is the entity?

3 CHAIRMAN DAY: Yes.

4 MR. FOUNTAIN: Can I finish?

5 CHAIRMAN DAY: Yes.

6 MR. FOUNTAIN: What's happening is
7 that there is an inefficient bond market for TIFs
8 right now.

9 CHAIRMAN DAY: Exactly.

10 MR. FOUNTAIN: That's the problem.
11 It is not acting like it should. If it acted like
12 it should, we would get credit for the type of TIF
13 we've set up and we would have had a much lower rate
14 than we got. They are treating us just the same as
15 they would for somebody who just set up a TIF: they
16 have no buildings in the TIF area; no revenue coming
17 in.

18 MS. GOLDBERG: Exactly right.

19 MR. FOUNTAIN: And we are paying a
20 premium for that.

21 CHAIRMAN DAY: That's exactly
22 right.

23 MR. FOUNTAIN: So that's why there
24 is a big difference between the interest rate on TIF
25 bond and the insurance policy cost because the

1 people on the insurance realize that there's no real
2 risk here.

3 CHAIRMAN DAY: There is no risk.

4 MS. GOLDBERG: Right. It is
5 important to note that the insurance providers are a
6 very different market than the bond purchasers.

7 CHAIRMAN DAY: And, once again, all
8 we are doing is providing these tools. None of this
9 can ever happen until we act individually and
10 approve any one of these transactions.

11 MR. FOUNTAIN: I don't understand
12 the TIF market right now, the way it's behaving.
13 It's just really strange.

14 MS. GOLDBERG: I agree completely
15 but it is what it is.

16 MR. FOUNTAIN: -- because of people
17 selling TIF that never got developed.

18 MS. GOLDBERG: You will recall when
19 we wrote this plan, there were a couple of towns in
20 California that got into trouble because they
21 defaulted on TIF debt that was issued in
22 anticipation of a project or a series of projects
23 that never happened. So when we wrote this plan and
24 the resolutions, we were very clear -- and that
25 doesn't change -- you can't issue any debt until the

1 revenue is following and we have -- according, you
2 know, the fiscal advisers that the City hired, we
3 are showing ten years of tax funds flowing into the
4 TIF account. We had a terrific history. But the
5 market is what it is.

6 And all we are trying do with this
7 language is put ourselves in a position to take
8 advantage of wherever the market is the next time we
9 go to sell debt.

10 MR. FOUNTAIN: Thank you.

11 MS. GOLDBERG: Okay. The final
12 part -- actually, I should have said associated with
13 the boundary change, there are several new maps that
14 are all identified in Exhibit A.

15 MR. McMULLEN: I do have a question
16 about the boundary changes.

17 MS. GOLDBERG: Sure.

18 MR. McMULLEN: Does any of this
19 City property that we are talking about moving into
20 the TIF zone, is it currently managed by -- what
21 City departments are these properties currently
22 managed by?

23 MS. GOLDBERG: I have no idea. I
24 know some are Charter Oak, the Czescik homes,
25 schools.

1 MR. PURYEAR: Yeah, there is some
2 school property and there's basically the river.
3 There is a small --

4 CHAIRMAN DAY: For the record, I
5 should just point out this is Milton Puryear, who is
6 the director of the Mill River Collaborative.

7 MR. PURYEAR: -- which the Mill
8 River Collaborative has been managing since they are
9 the generally the ones that clean it up and so
10 forth. There is a sliver behind the Hart School, a
11 sliver behind Cloonan. There is the greenway that
12 goes behind Wright Tech that connects up to Scalzi
13 Park. And all of that has been managed by the
14 Collaborative for the last six --

15 MR. McMULLEN: So you have been
16 managing it but this is one of these things where
17 there is really no City department taking care of
18 this stuff --

19 MR. PURYEAR: No.

20 MR. McMULLEN: I mean, I know
21 that's why the Collaborative is put in place in the
22 first place.

23 MR. PURYEAR: The Czescik homes are
24 managed by Charter Oak --

25 CHAIRMAN DAY: Charter Oak.

1 MR. PURYEAR: -- and there's a
2 little park south of Pulaski Street, which is pretty
3 much no management, but it is managed by the parks
4 development.

5 MR. FOUNTAIN: But moving it into
6 the TIF district does not change the structure of
7 who is managing it.

8 MS. GOLDBERG: No, it does not.

9 MR. FOUNTAIN: It just allows the
10 expenditure of TIF funds on that parcel.

11 MS. GOLDBERG: So if we want to
12 make improvements along the river, we would be able
13 to utilize TIF funds to pay for the cost of those.

14 MR. FOUNTAIN: But for someone like
15 Charter Oaks, you would have to get approval from
16 Charter Oaks on anything you did in that area.

17 MS. GOLDBERG: Yes.

18 MR. McMULLEN: Okay. I just --

19 MR. FOUNTAIN: That's a
20 hypothetical point.

21 MS. GOLDBERG: Are we good?

22 MR. McMULLEN: Yeah, yeah. No, I
23 just wanted to make sure we weren't creating some
24 conflict down the road.

25 MS. GOLDBERG: Yeah, I don't think

1 we are.

2 MR. McMULLEN: Not that I'm adverse
3 to conflict.

4 MS. GOLDBERG: Well, obviously, I'm
5 a lawyer. I get paid for it. The third and
6 final --

7 CHAIRMAN DAY: TIF is just a
8 district. That's what it is. It doesn't -- for
9 purposes --

10 MS. GOLDBERG: It doesn't give us
11 any control over properties.

12 MR. FOUNTAIN: We have a separate
13 agreement with them to manage the park area.

14 CHAIRMAN DAY: Exactly.

15 MR. McMULLEN: So this isn't going
16 to become like part of the Mill River Collaborative?
17 It's something -- a superset of that somehow?

18 MS. GOLDBERG: Well, right now the
19 Collaborative has a contract with the respect to the
20 existing TIF district -- let me be clear -- the park
21 portions of the existing TIF district. It's
22 altogether likely that you will see them come to the
23 City and ask for an amendment to that contract to
24 include -- so that they would legally be able to
25 take care of the properties that they are currently

1 taking care of without a formal agreement.

2 The third and final change is to resolve
3 a conflict that was created by the Connecticut
4 General Assembly a few years ago when it amended the
5 Urban Renewal and Urban Development Statutes. The
6 statutory amendment now reads that urban renewal and
7 redevelopment plans and all kinds of similar plans
8 can only be ten years in duration, and every ten
9 years they have to be reviewed by the Board of
10 Representatives. One of the things that Harry
11 pointed out that we are accomplishing is a decennial
12 review of the entire plan, and it can be renewed
13 every ten years.

14 A separate part of the statute, in fact
15 the TIF enabling legislative portion of the statute,
16 requires that the TIF district remain in place as
17 long as there is debt outstanding. Duh. We'd never
18 be able to sell anything if we could eliminate the
19 TIF district and add some source of funds.

20 So the final change creates a new end
21 date for the plan ten years out, but in no event can
22 the tax increment financing district be discontinued
23 so long as there is outstanding debt. So we've
24 crafted language, specific language, that meets the
25 provisions to the best way possible of those two

1 inconsistent statutes.

2 MR. McMULLEN: So we can't fall
3 back on this particular zone would be grandfathered
4 in under the old statute. We have to now conform.

5 MS. GOLDBERG: We have to conform.

6 MR. FOUNTAIN: Right now the way it
7 is structured, before we make any change, what is
8 the year in which the TIF district would terminate?
9 2030 something?

10 MS. GOLDBERG: I think 2031 or '32.

11 MR. McMULLEN: Can we review it
12 more often than ten years if we want?

13 MR. FOUNTAIN: Well, not if the
14 debt is outstanding. We can't do anything with the
15 debt if it's already there.

16 MS. GOLDBERG: Well, you can still
17 review the rest of the plan. The only thing you
18 can't do is eliminate the district.

19 MR. McMULLEN: Right.

20 MR. FOUNTAIN: Let's say it's '32
21 just for --

22 MS. GOLDBERG: It was a 30-year
23 plan. It was passed in 2001.

24 MR. FOUNTAIN: Okay, '31. I have
25 some discomfort, okay, with having an open ended TIF

1 district. That's all. I see the issue. But I
2 would feel much more comfortable if we had a date,
3 say, 2045, 2040, something like that for the TIF
4 district. Then if we are issuing bonds, we would
5 issue bonds that matured before that date so we
6 would know that. It's not like we are going to
7 issue bonds after that. I know we need to extend it
8 somewhat, but I feel very uncomfortable with having
9 a date that we can keep coming back and
10 automatically extending just by the issuance of
11 bonds. I'm not sure we're thinking it through.

12 Now, that's not to say I am going to be
13 here in 2040. I hope not anyway.

14 MS. GOLDBERG: No matter what --
15 the way it will work anyway is that when the City
16 issues TIF debt in three years and it signs the
17 contract with a purchaser, it will commit because it
18 will have to commit to leaving that district in
19 place as long as that debt is outstanding.

20 MR. FOUNTAIN: But we have the
21 right to term -- the maximum term of TIF debt; we
22 can set it at any time we want to when we issue
23 that, right?

24 MS. GOLDBERG: Yes. So say --

25 MR. FOUNTAIN: If we had a

1 termination period -- I'm just making that up --

2 MR. SCIARRETTA: On new debt.

3 MR. FOUNTAIN: -- on new debt. Not
4 debt that's already out there.

5 MS. GOLDBERG: Say in five years or
6 six years we go out for another sale of debt and we
7 propose a 30-year bond, you guys can say, no, make
8 it a 20-year bond or a 15-year bond because we don't
9 want it to go beyond that, and that and in that way
10 you would control the length of --

11 MR. FOUNTAIN: Yeah, I like it
12 better if we do it now and say to terminate the
13 date -- I am willing to negotiate on a date -- 2040,
14 that's when the TIF is going to -- the district is
15 going to terminate unless we take action. And then
16 you come out --

17 MS. GOLDBERG: You have that.

18 MR. FOUNTAIN: Not with this we
19 don't. The only way we can do that is by every time
20 there is a bond issue coming up to us saying if that
21 bond will not mature past whatever that date is.

22 MR. McMULLEN: And what he is
23 saying is --

24 MR. FOUNTAIN: Let's put it fixed.

25 MR. McMULLEN: -- put the wall in

1 there now and whenever anybody wants to go out,
2 there is a limit.

3 MS. GOLDBERG: There's already --
4 in a sense there is already a wall built into this
5 because what we are doing is we are extending the
6 plan for ten years.

7 MR. McMULLEN: No, no, no.

8 CHAIRMAN DAY: Guys, this is not a
9 discussion. This is a meeting.

10 So, Jay, you have the floor.

11 MR. FOUNTAIN: Yeah, it's just
12 that's the plan; that's not the TIF district.

13 Well --

14 MS. GOLDBERG: You can't have a TIF
15 district without a plan.

16 MR. FOUNTAIN: Okay. But without
17 the plan, we have to keep the plan going as long as
18 there are bonds with maturities outstanding.

19 MR. SCIARRETTA: Yes.

20 MR. FOUNTAIN: Okay. And what I'm
21 saying is --

22 MS. GOLDBERG: And you have to by
23 statute and this language in ten years' time again
24 renew the TIF district and the plan or not --

25 MR. FOUNTAIN: I understand that.

1 But if --

2 MS. GOLDBERG: So --

3 MR. FOUNTAIN: -- let's say during
4 that ten-year period, we issue debt, this 30-year
5 debt, let's say we issue it in 2018, 30-year debt,
6 that means the TIF district is -- now we are legally
7 obligated to keep a TIF district until 2048, if I am
8 understanding correctly.

9 MS. GOLDBERG: But say -- but say,
10 you know, we issue that debt in five years and when
11 we come back in ten years, you say we want this to
12 end in five years, go out and negotiate the sale or
13 the termination and payoff of the outstanding debt,
14 we would have to then do that.

15 MR. FOUNTAIN: Well, I don't want
16 to have to get into that position.

17 MR. SCIARRETTA: The power is
18 there.

19 MR. FOUNTAIN: Yeah, the power is
20 there but I'm not --

21 MR. SCIARRETTA: -- exactly what
22 you want.

23 MS. GOLDBERG: I am not really sure
24 how I can write --

25 MR. FOUNTAIN: Write, "no debt

1 shall be issued that it matures later than" --

2 MR. SCIARRETTA: No new debt can be
3 issued.

4 MR. FOUNTAIN: Yeah, I'm sorry,
5 correct. The old debt is already going to mature
6 before that.

7 MR. SCIARRETTA: But I don't know
8 how that benefits.

9 MS. GOLDBERG: The problem I have
10 with that is if I stick in a -- what I am trying to
11 resolve is a conflict between one statute that says
12 your plan has to end in ten years and be
13 reconsidered and another part of the same statute
14 that says it can't end before the last date. So I
15 can't put in a date that's different from or more
16 than ten years out.

17 MR. SCIARRETTA: I think your
18 concern is covered, but it's a little gray; is that
19 the right word?

20 MR. FOUNTAIN: It's very gray.

21 MR. SCIARRETTA: In other words, if
22 a few people like you are in a room and recognize
23 that concern, they vote on those limits and that
24 power is there to end it.

25 MR. FOUNTAIN: Yeah, that means you

1 have to bring it up every time.

2 MR. SCIARRETTA: You do under the
3 review period. I don't know -- I mean, I am not an
4 attorney -- how you write that in with a wall.

5 MR. FOUNTAIN: I don't either.

6 MR. SCIARRETTA: I don't know that
7 that's --

8 MS. GOLDBERG: I'm sorry?

9 MR. McMULLEN: Why can't you just
10 add it to the first part? So it has to be reviewed
11 every ten years; it can't terminate -- it can't
12 terminate while there is outstanding debt not to go
13 beyond 2040.

14 MR. FOUNTAIN: 2045.

15 MR. McMULLEN: Whatever the number.

16 CHAIRMAN DAY: Listen. Guys --

17 MS. GOLDBERG: Because when I put
18 the date in, I'm not in --

19 CHAIRMAN DAY: -- she is now in
20 conflict with the --

21 MS. GOLDBERG: -- direct conflict
22 with the new part of the statute. My problem is --
23 it's a problem of the people in the General Assembly
24 --

25 MR. FOUNTAIN: Just one last try,

1 if I may, Harry.

2 CHAIRMAN DAY: Go ahead, Jay.

3 MR. FOUNTAIN: How about if we have
4 another section in the document that states that?

5 MR. SCIARRETTA: I think it still
6 --

7 MR. FOUNTAIN: It still conflicts
8 with --

9 MR. SCIARRETTA: I mean, we have to
10 ask an attorney but --

11 MS. GOLDBERG: Let me just pull up
12 the statute.

13 MR. FOUNTAIN: That's all right.

14 MR. SCIARRETTA: The power is
15 there.

16 MR. McMULLEN: I feel the same way.
17 I don't want to leave a legacy that says this thing
18 can run forever just like with the street signs.

19 CHAIRMAN DAY: Well, I don't think
20 it says that.

21 MS. GOLDBERG: And we weren't
22 trying to do that, obviously --

23 MR. FOUNTAIN: No, I understand
24 that this is a by-product of that.

25 MS. GOLDBERG: -- were it not for

1 the poor draftsmanship at the General Assembly, we
2 wouldn't be talking about this.

3 CHAIRMAN DAY: Jay, I understood
4 your point earlier. But listening to what Rachel is
5 saying, she is trying her best to comply with a
6 statute that's screwed up. So she is basically
7 addressing both parts of the statute.

8 MR. FOUNTAIN: We have to handle it
9 separately somehow if we wanted to handle that.

10 CHAIRMAN DAY: Yeah.

11 MR. SELKOWITZ: But you do have --
12 it can't run forever. It has to be reviewed every
13 ten years.

14 MR. FOUNTAIN: No, it could run
15 forever.

16 MR. McMULLEN: That's the problem,
17 it could.

18 MR. SELKOWITZ: It could but it
19 doesn't have to.

20 MS. GOLDBERG: Only if you decide
21 to keep approving the issuance of debt. So
22 ultimately it comes back to this board, the Board of
23 Finance, saying enough is enough, we are done.

24 CHAIRMAN DAY: Another way of
25 looking at this is that there is an automatic

1 ten-year look. So it is not like it goes on ad
2 infinitum. There is a ten-year look which the
3 statute requires. And at the end of ten years, you
4 are visiting the issue so there is a built in
5 safety.

6 MS. GOLDBERG: Maybe what we ought
7 to do is, apart from this in the next session of the
8 General Assembly, see if we can't fix the language.
9 I have not had that conversation with anybody up
10 there at this point, but I know others have. At the
11 time, a couple of people raised the fact that they
12 were creating conflicting regulations within the
13 same statute, and I think that's where the fix is.
14 I don't think we can really craft language that
15 doesn't violate one section or the other.

16 MR. McMULLEN: Okay. Then so we
17 have existing debt. We have language that says the
18 TIF can't go beyond ten years. So does that mean
19 that we cannot issue bonds that go beyond ten years?

20 MR. FOUNTAIN: No.

21 MR. McMULLEN: Because the problem
22 -- well, doesn't it? How can I issue bonds for
23 something that is not going to exist in ten years
24 according to the statute?

25 MR. FOUNTAIN: Because it says here

1 that you can't terminate the TIF district until the
2 bonds are paid off.

3 MR. SCIARRETTA: Until the bonds
4 are paid off.

5 MS. GOLDBERG: And the financing
6 section has provisions for longer term debt and
7 shorter term debt.

8 CHAIRMAN DAY: Yeah.

9 MS. GOLDBERG: And it
10 differentiates them in different sections of the
11 statute.

12 MR. FOUNTAIN: So does we and the
13 board of financing. We have extended the --

14 MS. GOLDBERG: The General Assembly
15 has a knee jerk reaction to the Kelo decision, and
16 in doing so, it didn't realize it was creating an
17 internal conflict between two, one less important
18 and one very, very important provision in the
19 statute.

20 MR. SCIARRETTA: But the checks and
21 balances --

22 MS. GOLDBERG: And the problem is
23 because we are one of the very few cities in the
24 state that has ever issued tax increment financing
25 debt. Although it is happening more frequently now

1 in Connecticut, we are really one of the very few
2 places that's doing it.

3 MR. SCIARRETTA: Checks and
4 balances are in place, though, for who you have to
5 approve this debt and then it has to be reviewed
6 every ten years. So there is an open endness.
7 There is a real responsibility in the language that
8 people have to adhere to. There is not this
9 freedom --

10 MR. McMULLEN: Well, the problem is
11 that it allows us to obligate future generations to
12 continue this because we can approve 30-year debt
13 and you can review it the next 10, 20 years and it
14 is not going to go away just because we reviewed it.
15 I think that's what Jay is getting at.

16 MR. SCIARRETTA: But you have the
17 power to stop it.

18 MR. McMULLEN: You could but we are
19 trying to put a discipline in place.

20 MS. GOLDBERG: Here is what I would
21 envision happening. There are two reasons for which
22 funds are likely to be expended in the project area:
23 One is for the park and the improvements associated
24 with that; and the second is affordable housing.
25 Those are the two goals of this plan.

1 Let's say when we come back in ten
2 years, we have been working with the Collaborative
3 and the City and the park is doing great -- and I am
4 hopeful that it will be done within that time
5 frame -- and when we come back in nine years, the
6 borrow we are going to be looking at is to meet our
7 affordable housing obligations and promises that
8 were made and we've got an affordable housing
9 project going somewhere in the district, I would
10 anticipate that the plan amendment at that time
11 would say this is the final debt and the final
12 project to be financed out of the TIF.

13 MR. FOUNTAIN: And it would have a
14 life of no more than --

15 MS. GOLDBERG: And it will go as
16 long as whatever that debt is when we believe
17 mutually between the Commission, the Collaborative,
18 the City and the Board of Finance, that the project
19 has been completed, if you will, that it's met its
20 needs.

21 Even though there may be some debt out
22 there, there will come a point where there's no
23 more -- we've done what we set out to do. And at
24 that point, we would have the plan change say, okay,
25 this is it.

1 We did something similar with the large
2 major urban redevelopment project when we extended
3 it a couple years ago -- maybe 8, 9 years ago now --
4 we said the controls that used to apply to this
5 entire downtown area now only apply to these select
6 few properties that remain to be completed.

7 And, though, I can absolutely envision
8 the same kind of thing happening where we say,
9 except for this, we are done, and that means this is
10 the last debt -- this is -- and from this point on,
11 in fact there's language in here that talks about
12 the increment going back to fund -- the unexpended
13 increment -- going back into the general fund.

14 MR. FOUNTAIN: Just -- Harry, I see
15 the problem and I understand.

16 CHAIRMAN DAY: Okay, Jay.

17 MR. FOUNTAIN: I think what we'll
18 try to do is when the next bond issue comes, not the
19 last one but when the next bond issue comes, we will
20 put something in there saying this bond issue should
21 not be made longer than this many years if that's
22 what we feel like, the Fiscal Committee and the
23 other things, and that way we start showing this is
24 a reason for terminating, we are not going out
25 beyond 2045 or whatever the year is.

1 MS. GOLDBERG: And from my side, I
2 will go to the General Assembly in the next session
3 and see if we can't come up with some language that
4 resolves the conflict.

5 MR. FOUNTAIN: Right. Good luck.
6 Difficult conflict to resolve.

7 MS. GOLDBERG: If I can get it
8 started in judiciary instead of planning and
9 development, yeah, we can do something. Anyway,
10 that's really it.

11 CHAIRMAN DAY: Okay. I think in
12 the interest of moving it along, this is a public
13 hearing.

14 Artie Selkowitz is here, who is the
15 chairman of the Mill River Collaborative. Artie, do
16 you have anything you want to say?

17 MR. SELKOWITZ: The only thing I
18 would add is that the Mill River Collaborative Plan
19 or the Master Plan for the park, the Master Plan for
20 the park, does call for a greenway going from Scalzi
21 to Stamford Harbor, most of that accomplished on
22 public land, some of that accomplished through BLT's
23 property as RBS was accomplished through RBS's
24 property. And there will come a time when we need
25 to finance that operation. We can't do it

1 100 percent through private sources. So this change
2 is really important to give more flexibility in
3 terms of finding the resource, assuming the TIF
4 funds are generated.

5 MR. PURYEAR: I would only add,
6 Harry, that the ability to fund this work and when
7 the park can be completed is a function of
8 redevelopment in the district, the pace of
9 redevelopment, how many properties get redeveloped
10 and generate TIF revenue so that the City can invest
11 money in completing Phase II, III and the Greenway
12 North and the Greenway South.

13 So I would love to be finished in ten
14 years, but that's really going to be determined by a
15 lot of private decisions about whether to buy this
16 parcel, assemble this set of parcels and put the
17 money into redevelopment and generate new tax
18 revenue to the City.

19 And I think the park is helping to
20 generate that energy and that momentum, but it
21 really is something that you won't know until you're
22 there, whether you have the revenues to issue the
23 next set of bonds.

24 And, you know, to your point, the bonds
25 can only be issued if there's sufficient revenue and

1 sufficient cushion. You know, the underwriters, the
2 bond buyer is not going to buy it if you just have
3 enough to pay the interest. They are going to want
4 to see that you've got a cushion so that you can
5 absorb those ups and downs. And that will be what
6 determines the pace of all the improvements in the
7 district. But within the Corridor, eventually the
8 job will be done.

9 MS. GOLDBERG: And if I can
10 conclude, it's not just the park. It is also the
11 need for affordable housing. And I always say that
12 because I don't want any of us to lose sight of it.
13 That was the other principal purpose of this plan.

14 MR. SELKOWITZ: And we recognize
15 that. But I think we all recognize that the
16 development of the park was going to generate and
17 encourage the development which is going to yield
18 the tax revenue to build the houses.

19 CHAIRMAN DAY: I would just say
20 that we are a significant way down the path in a
21 story that's going to turn out to be a great story
22 for the city of Stamford. In terms of whether you
23 measure it by the quality of life or you measure it
24 as a pure financial transaction, this thing is so
25 far a total triumph. And if it goes half as well

1 from here on out that it has gone so far, I mean,
2 this is just a tremendous project.

3 And the TIF financing is a magical tool
4 for development. I mean, without the TIF mechanism,
5 none of this would have happened and we still by the
6 way, setting aside all the problems it has
7 presented, we would at this date have polluted
8 industrial brown fields in the south end. So that's
9 what we are talking about here. This TIF program is
10 just an extremely productive device in terms of
11 leveraging the quality of life and financial well
12 being.

13 MR. FOUNTAIN: Yeah, I would like
14 to second what you are saying about the development.
15 The park is wonderful. What a transformation that
16 has been, and I see that going forward north and
17 south.

18 I have one question. This is just a
19 technical. What's the boundary on the west side of
20 the TIF?

21 MR. PURYEAR: The boundary on the
22 west side --

23 MS. GOLDBERG: In part, it's along
24 Greenwich Avenue. And as you get north of --

25 MR. McMULLEN: Isn't it on the map?

1 MS. GOLDBERG: Not that map. I
2 have -- I don't have a full-size version of it, but
3 I do have --

4 MR. FOUNTAIN: Along Greenwich
5 Avenue up to Main or where?

6 MS. GOLDBERG: Let me pass this
7 around.

8 CHAIRMAN DAY: It's just easier to
9 show the map.

10 MS. GOLDBERG: It is easier to show
11 the map than -- because it cuts over to Skylark.

12 MR. FOUNTAIN: Okay. Where? At
13 Smith or --

14 MS. GOLDBERG: So if we are here --
15 this is north, east, west -- Greenwich Avenue comes
16 along this little curve by Stillwater. And you know
17 where that huge cliff is? Behind those, there's a
18 car wash and it goes behind those properties to
19 Greenwood. And you know where it goes up the hill,
20 there used to be a car dealer right on the corner
21 there? It includes both sides of the street but not
22 the property on that side of the street.

23 MR. FOUNTAIN: Okay. The Hampton
24 Inn is not in it.

25 MS. GOLDBERG: Right. But then you

1 have three small office buildings. One is -- what's
2 the name of the landscape --

3 MR. McMULLEN: Frattaroli.

4 MS. GOLDBERG: -- and two small
5 medical office buildings. There's a gas station on
6 the corner and there is a Volkswagen dealer.

7 MR. McMULLEN: Yeah, it used to be
8 banks or something, a credit union.

9 MR. FOUNTAIN: But mostly gas. The
10 most expensive gas in town.

11 MS. GOLDBERG: It includes the gas
12 station. It includes the development that was
13 constructed on the old Lincoln, Lincoln -- I'm
14 losing my memory -- the car dealer site that was
15 Lincoln forever.

16 MR. MOLGANO: Roberts Oldsmobile.

17 MS. GOLDBERG: Oldsmobile, yeah.

18 MR. McMULLEN: Riverbank is this
19 one down here.

20 MS. GOLDBERG: No, that's the
21 Volkswagen dealer.

22 MR. McMULLEN: Riverbank, the one
23 that used to be down here.

24 MS. GOLDBERG: And then this is
25 where Goodwill is and the parking garage for the --

1 MR. FOUNTAIN: Tressor up to
2 Greenwich Hill and then it cuts down and goes around
3 and comes back. Thank you very much.

4 MS. GOLDBERG: You're welcome.

5 MR. FOUNTAIN: That's a good area
6 to see development come in.

7 Now, are we limited in affordable
8 housing to building it within the TIF zone or could
9 it be built somewhere else?

10 MS. GOLDBERG: The way the statute
11 is currently drafted, you can only expend the funds
12 within the TIF boundary.

13 I should say, for the record, that I and
14 others, independently of our work for the City, have
15 been looking at ways in which to improve the way TIF
16 works. One of which would be to permit the
17 expenditure of TIF funds within 500 feet -- we
18 haven't exactly figured it out -- adjacent to an
19 existing district. That's something that already
20 existed in urban renewal regulations but it's not
21 permitted in a TIF district, and that's one of a
22 bunch of ideas that many of us have been throwing
23 around.

24 MR. FOUNTAIN: To allow more
25 flexibility.

1 MS. GOLDBERG: Yeah, but that's
2 something the General Assembly has to address.

3 CHAIRMAN DAY: That would be a
4 win-win because it would allow it to enhance the
5 park and therefore make all the property more
6 valuable.

7 MS. GOLDBERG: And that whole
8 conversation flowed from the idea of trying to use
9 the TIF funds to create a better connection from the
10 Mill River Park across Washington Boulevard to
11 Columbus Park. And we can't -- we simply aren't
12 allowed to use the funds there.

13 MR. FOUNTAIN: We don't have the
14 building on the west side of Washington Boulevard
15 that's necessary.

16 MS. GOLDBERG: But we will.

17 CHAIRMAN DAY: So any other
18 comments? Questions?

19 I think it's appropriate then to close
20 the public hearing. It's 7:10.

21 Taylor, you want to close your --

22 MR. MOLGANO: We will close the
23 URC's public hearing.

24 (Whereupon, the meeting was adjourned at 7:15 p.m.)

25

1 TRANSCRIPT OF JOINT PUBLIC HEARING OF THE CITY OF
2 STAMFORD URBAN REDEVELOPMENT COMMISSION and LAND
3 USE-URBAN REDEVELOPMENT COMMITTEE, BOARD OF
4 REPRESENTATIVES

5
6
7
8 CERTIFICATION

9 I, Matina Papas, Licensed Shorthand
10 Reporter and Notary Public for the State of
11 Connecticut, hereby certify that the
12 foregoing 59 pages is a true and accurate
13 transcription of the stenographic notes taken
14 by me in the above-entitled case.

15
16
17 _____
MATINA PAPAS, LSR # 489